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INFO	LOG-00	AID-01	CIAE-00	SMEC-00	OASY-00	DODE-00	DOEE-00
	EUR-01	OIGO-01	H-01	TEDE-00	INR-00	IO-16	JUSE-00
	L-01	ADS-00	M-00	NSAE-00	NSCE-00	OIC-02	OMB-01
	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00	SR-00
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 APPROVED BY: AF/FO: PXBUSHNELL
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 PRM/AAA: WLRADA
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 AF/E: DBDUNN

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O P 062259Z SEP 94
 FM SECSTATE WASHDC
 TO AMEMBASSY ADDIS ABABA IMMEDIATE
 AMEMBASSY BUJUMBURA IMMEDIATE
 AMEMBASSY DAR ES SALAAM IMMEDIATE
 AMEMBASSY KAMPALA IMMEDIATE
 AMEMBASSY KIGALI IMMEDIATE
 AMEMBASSY KINSHASA IMMEDIATE
 AMEMBASSY LUSAKA IMMEDIATE
 AMEMBASSY NAIROBI IMMEDIATE
 INFO AMEMBASSY ATHENS PRIORITY
 AMEMBASSY BONN PRIORITY

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 AMEMBASSY BRUSSELS PRIORITY
 USMISSION GENEVA PRIORITY
 AMEMBASSY PARIS PRIORITY
 USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L STATE 240401

GENEVA FOR RMA; ADDIS FOR REFCOORD; PARIS FOR MORAN

E.O. 12356: DECL: OADR
 TAGS: PREF PREL RW BY

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SUBJECT: USG GOALS FOR RWANDAN/BURUNDIAN REFUGEE MEETINGS
REF: (A) 94 STATE 2385254

1. (U) THIS IS AN ACTION CABLE. SEE PARA 8.
2. (U) THE SEPTEMBER 8 TO 10 MEETINGS IN ADDIS ABABA ON RWANDA/BURUNDI REFUGEES HAVE MATERIALIZED AS INFORMAL SESSIONS SCHEDULED ON THE FRINGES OF THE PRESCHEDULED OAU/UNHCR REFUGEE SYMPOSIUM. THE OAU AND UNHCR HAVE AGREED TO HOST INFORMAL MEETINGS AND HAVE SENT INVITATIONS TO THE GOVERNMENTS OF REFUGEE-AFFECTED COUNTRIES -- RWANDA, BURUNDI, ZAIRE, UGANDA, AND TANZANIA -- AS WELL AS TWO OTHER PARTICIPANTS, KENYA AND ZAMBIA. THE RWANDAN FOREIGN MINISTER AND THE ZAIRIAN MINISTER OF JUSTICE HAVE CONFIRMED THEIR INTENTION TO ATTEND; SOME OTHER INVITEES HAVE CONFIRMED THEIR ATTENDANCE BUT HAVE NOT YET FURNISHED THE NAMES OF PARTICIPANTS.
3. (U) THE OAU AND UNHCR WILL MEET ON WEDNESDAY, SEPTEMBER 7 FOR A PREPARATORY MEETING. ON THE MORNING OF CONFIDENTIAL

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THURSDAY SEPTEMBER 8 THE SEVEN AFRICAN COUNTRIES WILL MEET WITH THE OAU AND UNHCR. EITHER IN THE AFTERNOON OR THE EVENING OF SEPTEMBER 8 THE U.S. AND THE E.U. TROIKA, THE ONLY OBSERVERS INVITED, WILL JOIN IN. SESSIONS WILL CONTINUE ON FRIDAY SEPTEMBER 9 AND POSSIBLY SEPTEMBER 10.

4. (U) THE FULL LIST OF PARTICIPANTS IS NOT YET AVAILABLE. HOWEVER, OAU SECGEN SALIM SALIM WILL PARTICIPATE, AS WILL THE UNHCR'S OGATA. THE U.S. WILL BE REPRESENTED BY PRM ASSISTANT SECRETARY PHYLLIS OAKLEY, AF DAS PRUDENCE BUSHNELL, AND U.S. AMBASSADOR TO RWANDA DAVID RAWSON. THE EXACT AGENDA WILL BE OUTLINED BY THE UNHCR AND OAU MEETING TOGETHER ON SEPTEMBER 7. WE UNDERSTAND THE MEETINGS WILL FOCUS ON THE HIGH PRIORITY TOPICS OF REFUGEE REPATRIATION AND CAMP SECURITY, PRINCIPALLY REGARDING RWANDAN REFUGEES.

5. (C) THE U.S. GOAL IN THESE TALKS IS TO URGE REFUGEE-AFFECTED COUNTRIES TO EXAMINE THE SERIOUS PROBLEMS CONFRONTING THEM, SOMETHING THAT WE BELIEVE THEY HAVE NOT YET DONE COLLECTIVELY OR, FOR THE MOST PART, INDIVIDUALLY. FIRST, WE WOULD LIKE TO SEE THEM IDENTIFY THE KEY ISSUES SURROUNDING REPATRIATION AND CAMP SECURITY AND ELICIT SOME SPECIFIC IDEAS ON HOW THEY INTEND TO

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ADDRESS THESE ISSUES RATHER THAN SIMPLY APPEALING TO THE INTERNATIONAL COMMUNITY FOR AID.

6. (C) IT IS ESSENTIAL THAT ALL PARTICIPANTS UNDERSTAND THAT THE ADDIS ABABA MEETINGS ARE PART OF A CONTINUING PROCESS REQUIRING CONTINUED REGIONAL COORDINATION OF THE ROLES AND RESPONSIBILITIES OF REFUGEE RECEIVING STATES,
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REFUGEE GENERATING STATES, AND THE LEAD RELIEF ORGANIZATIONS. SECOND, ALTHOUGH WE DO NOT WANT TO SEE THE MEETINGS EVOLVE INTO A PLEDGING SESSION -- WITH THE OBSERVERS BEING SEEN TO BEAR PRIMARY RESPONSIBILITY -- WE WOULD LIKE THE REGIONAL PARTICIPANTS TO IDENTIFY RESOURCE GAPS THAT THE INTERNATIONAL COMMUNITY MUST ADDRESS BEFORE THE ACTION PLANS OF THE REFUGEE-AFFECTED COUNTRIES ARE VIABLE. THIRD, WE WOULD HOPE THE INFORMAL MEETINGS WILL RESULT IN A SPECIFIC ACTION PLAN, UNLIKE THE RECENT ARUSHA SESSION (REF C).

7. (C) A NUMBER OF IMPORTANT, SPECIFIC SUB-ISSUES THAT WE BELIEVE NEED TO BE ADDRESSED FOLLOW.

CREATING A CONTEXT FOR REPATRIATION (REF A APPLIES)

-- WHAT FURTHER STEPS WILL THE GOR TAKE TO ENSURE THAT SECURITY CONDITIONS IN RWANDA WILL ENCOURAGE VOLUNTARY REFUGEE REPATRIATION?

-- WHAT IS BEING DONE TO FACILITATE THE FULL DEPLOYMENT OF UNAMIR WITHIN RWANDA, INCLUDING THE SOUTHEAST AND SOUTHWEST?

-- WHAT STEPS ARE PLANNED TO CURTAIL THE BROADCASTS OF HATE RADIO TARGETED AT BOTH RWANDA AND BURUNDI?

-- WHAT STEPS ARE BEING TAKEN TO ADDRESS THE DELICATE ISSUE OF RWANDAN LAND TENURE, AND WHAT SPECIFIC ASSISTANCE CAN THE INTERNATIONAL COMMUNITY OFFER IN THIS AREA?

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CAMP SECURITY

-- WHAT DO REFUGEE RECEIVING COUNTRIES, ESPECIALLY ZAIRE AND TANZANIA, INTEND TO DO ABOUT THE CAMP SECURITY ISSUE, AND HOW WILL THEY DO IT?

-- HOW DO REFUGEE-RECEIVING COUNTRIES PLAN TO MEET THEIR OAU REFUGEE CONVENTION OBLIGATIONS ON PREVENTING ACTS AGAINST THEIR HOME COUNTRIES?

-- EXACTLY WHAT RESOURCES ARE REQUIRED TO ENSURE CAMP SECURITY?

-- HOW SOON CAN U.N. HUMAN RIGHTS OBSERVERS BE STATIONED IN RWANDA? WHAT ARE THE PLANS FOR PUBLICIZING THEIR PRESENCE?

-- NOTE. WE HOPE THE MEETINGS WILL PRODUCE AN UPDATE ON WHAT THE UNHCR IS DOING TO PREPARE FOR REPATRIATION, SPECIFICALLY AS FAR AS RELIEF AND INFORMATION DISSEMINATION ARE CONCERNED.

-- HOW DO THE REGIONAL PARTICIPANTS SEE THE VARIOUS U.N. AGENCIES COORDINATING THEIR EFFORTS? WHAT ROLE WILL AMB. ROBERT DILLON PLAY IN U.N. AGENCY COORDINATION?

8. (C) ACTION REQUESTED: POSTS IN ALL REFUGEE-AFFECTED COUNTRIES SHOULD RAISE GENERAL ISSUES IN PARAS 5 AND 6 WITH HOST GOVERNMENT AT APPROPRIATE LEVEL. EMBASSIES KIGALI, BUJUMBURA, KINSHASA AND DAR ES SALAAM MIGHT WISH
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TO RAISE CONCERNS SPECIFIC TO THEIR COUNTRIES; USUN GENEVA CAN DO THE SAME WITH UNHCR IN GENEVA. EMBASSIES DAR ES SALAAM AND NAIROBI SHOULD AT THEIR DISCRETION RAISE THESE ISSUES WITH HOST GOVERNMENTS.

9. MINIMIZE CONSIDERED FOR KIGALI AND BUJUMBURA.
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